

**DERBYSHIRE HEALTH AND WELLBEING BOARD****6 February 2020****Report of Executive Director of Adult Social Care and Health****ACCOMMODATION STRATEGIES FOR ADULT SOCIAL CARE AND HEALTH****1. Purpose of the report**

The Health and Wellbeing Board are asked to endorse the following Adult Social Care and Health strategies and note they will form part of the evidence base utilised in Derbyshire's Joint Strategic Needs Assessment:

- Specialist Housing, Accommodation and Support Strategy 2019-2024
- Older People's Housing, Accommodation and Support Strategy 2018-2035

The Health and Wellbeing Board are also asked to note the development of the Working-age Housing, Accommodation, and Support Strategy 2020-2035, which will be presented to the next meeting of the Health and Wellbeing Board following a period of engagement with district, boroughs and other key health partners.

**2. Information and analysis**

The two adult social care and health housing, accommodation and support strategies are available online at [www.derbyshire.gov.uk/accommissioning](http://www.derbyshire.gov.uk/accommissioning). The key themes and priorities from the strategies are summarised below for information.

**2.1 Specialist People's Housing, Accommodation and Support Strategy**

The strategic aims of this strategy are to reduce the number of people with complex needs living in hospital and institutional settings and those people placed in residential and institutional care outside of Derbyshire. There are approximately 100 people with behaviours that challenge services residing in NHS England Specialist Commissioned inpatient settings or long stay rehabilitation placements, often outside Derbyshire, who we wish to repatriate back to Derbyshire where they can be closer to their families and who will require specialist re-housing and support over the next few years. There is also evidence that some people return to hospital after only a short period

following discharge, due to a lack of specialist accommodation and enhanced support within the community.

There are also some people who are subject to Ministry of Justice s41 (Mental Health Act) restrictions and may need to initially step down into licenced accommodation, but then may require further step down accommodation and support under social supervision that is tailored to meet their needs.

Approximately 650 people under the age of 65 live in specialist residential care homes across Derbyshire and outside its borders, with an approximate cost of £32m per annum. The strategy aims to reduce the number of people with complex needs living in residential care and increase the number of people living independently in the community and will require all partners working together in a co-ordinated way.

The five year Specialist Accommodation and Support Strategy and accompanying draft delivery plan (see Appendix 1), is part of a wider transformation programme to improve community care for people with complex needs. It brings together previous specialist accommodation and support plans for people with mental ill health, Autism and learning disabilities. The 'Summary of opportunities to work with us' on Page 19 outlines the need for various types of accommodation for this cohort of people. Although the numbers are small, the delivery needs to be addressed through formal commissioned services and directly provided services, building local networks of support that link to health, housing, independent providers and the voluntary sector. Enabling care to take place closer to home supports the strategic aims of the Council Plan and the Joined-Up Care Derbyshire joint vision for health and social care.

The strategy outlines details of a number of design standards and specialist accommodation requirements that are tailored to the needs of this complex cohort of people. Some existing provision could be re-shaped to better meet the design or quality standards and make them more sustainable and fit for purpose for the future. The key priorities identified to the equitable provision of accommodation for this cohort of individuals include;

- Increased provision of suitable, well located and affordable housing across the county for all client groups with complex needs
- Development of step down/step up/move on facilities for all client groups across Derbyshire
- An expansion in the supply of suitable and well located supported accommodation, most notably South Derbyshire, the High Peak, Ashbourne and Dronfield
- Accommodation design that can meet the needs of these client groups

The success of the strategy is dependent on the further development of integrated community specialist services and support. Proposals for better

joint working with the recently restructured Derby and Derbyshire Clinical Commissioning Group (CCG) are ongoing, including the development of enhanced community support services to improve outcomes for individuals.

## **2.2 Older People's Housing, Accommodation and Support Strategy**

Derbyshire's ageing population will result in the number of people aged 65 and over increasing by 58.5% by 2039. In the same period the number of people aged 90 and over will treble. Nationally and locally, life expectancy is increasing and this means that individuals are living for longer with more complex needs and need appropriate or specialist accommodation later in life. As a result, a new long-term approach to housing, accommodation and support to address the needs of older people is required and is detailed in the strategy attached as Appendix 2 to this report.

The Council and its strategic partners developed and agreed the 'Housing and accommodation for an ageing population: a strategic vision for Derbyshire to 2035', in 2018 and this has informed the development of this strategy. Adult Care worked in conjunction with the Housing, Learning and Improvement Network (Housing LIN), who are leading experts in modelling future housing need and advising local authorities on innovative care and support models, to develop this strategy. The detailed modelling outlines the need for various types of accommodation for older people to 2035 and the data modelling is also included in the attached strategy as a clear baseline for the need which needs to be addressed through both commissioned and directly provided approaches. Across Derbyshire there is varying supply and demand for various housing and accommodation so analysis is included at a locality level within the strategy.

The locality profiles outline a need for a range of additional housing and accommodation to support older people in all districts and boroughs. This includes from an Adult Social Care and Health perspective, housing with care or Extra Care, alongside residential and nursing care provision.

The engagement which informed the development of this strategy, concluded that the majority of people said that they wished to stay in their own home with appropriate care and support provided. A range of activities associated with re-shaping and transforming services which support people in their own home is outlined in the strategy to ensure that they have a more consistent and joined up approach.

Enabling care to take place closer to home supports the strategic aims of Joined Up Care Derbyshire, Derbyshire's joint vision for health and social care. For more specialist accommodation specifically tailored to the needs of older people, the strategy outlines a number of design standards and sets out

examples of innovative contemporary housing and accommodation that have the potential to be delivered in Derbyshire.

Other existing provision could be re-shaped to better meet the design or quality standards and make them more sustainable and fit for purpose for the future. The provision of a range of appropriate housing and accommodation for older people will contribute to facilitating timely hospital discharge, reducing length of stay in hospital, preventing hospital admissions and reducing the number of permanent admissions to residential care. In summary the modelling suggests the following supply and demand for housing for the period to 2035:

- An estimated undersupply of appropriate housing for older people, including a likely undersupply of older peoples' housing for sale (private retirement housing).
- An estimated undersupply of housing with care, both for rent and for sale in all areas.
- A minimal additional net need for residential care provision. In most areas there is no net additional need for residential care provision.
- An estimated undersupply of nursing care beds in all areas.

The strategy is intended to be the start of a dialogue with organisations interested in delivering housing and accommodation for older people to address identified gaps within the market in specific locations across Derbyshire. There are a number of elements where Adult Social Care and Health can be proactive in service delivery as well as through its market shaping and commissioning functions.

A five year implementation plan is included with the strategy outlining key activity and projects which need to take place. Many of these high level actions will require their own specific project management approach and governance. It is proposed that the implementation approach is reviewed on an annual basis to reflect the latest position in Derbyshire, track progress and also take advantage of any new opportunities, such as new funding streams.

Each opportunity will need to be further refined and developed via engagement with external partners and older people themselves. Throughout the strategy implementation, we will seek to maximise opportunities from external funding bodies and potentially pull additional inward investment into Derbyshire. The aim is to support a more commercially minded, enterprising and innovative attitude to how the recommendations are implemented. Liaison will take place with district and borough councils to ensure appropriate governance and oversight arrangements are in place for district specific proposals. New schemes, if appropriate, will be aligned with the One Public Estate Programme in Derbyshire so that public sector assets and land may be utilised to support our strategic ambition for innovative approaches to older people's housing and accommodation.

## **2.3 Working age Adults Housing, Accommodation and Support Strategy**

The Working-age Adults Housing, Accommodation and Support Strategy 2020- 2035 will consider adults with care and support needs aged 18 to 64 years old. This strategy will complete Adult Social Care and Health's suite of housing, accommodation and support strategies.

This commissioning strategy and delivery plan will bring together learning and experiences across the areas of mental health, learning disability and autism, physical disability and acquired brain injury. The strategy will recognise that living in safe, suitable and stable accommodation with access to appropriate care and support is linked to higher independence, improved wellbeing and better mental health.

The strategy will focus on those people who live independently in the community, or who require supported accommodation. It will identify actions that the Council and partners can take to ensure that suitable housing, accommodation and support is available so that people have alternatives to residential or specialist accommodation.

The strategy will outline a range of actions that will enable people to:

- Be supported to live in their own homes in the community with support from local services
- Be supported to live independently and with the right support to meet their specific needs and preferred outcomes
- Be offered a choice of housing that is right for them and enable them to maintain contact with family and friends
- Have a choice about who they live with and the location and community in which they live
- Be able to remain in their home where possible, even if their care and support needs change - not linked (not dependent)

Representatives from Adult Social Care and Health will be engaging with representatives from housing teams at district and borough authorities in the next few weeks to finalise locality profile information. Engagement will also take place with health partners to consider wider support that needs to be available within communities to enable people of a working-age to live as independently as possible.

## **3. Links to the Health and Wellbeing Strategy**

The strategies all contribute to the Health and Wellbeing Board priority to 'support our vulnerable populations to live in well planned and healthy homes'.

The data and evidence included in the strategies will form a key part of the Derbyshire Joint Strategic Needs Assessment and help to inform future decision making about the anticipated housing and support needs of the Derbyshire population. The purpose of JSNAs is to improve the health and wellbeing of the local community and reduce inequalities for all ages. They are not an end in themselves, but a continuous process of strategic assessment and planning – the core aim is to develop local evidence-based priorities for commissioning which will improve the public's health and reduce inequalities. Their outputs, in the form of evidence and the analysis of needs, and agreed priorities, will be used to help to determine what actions local authorities, the local NHS and other partners need to take to meet health and social care needs, and to address the wider determinants that impact on health and wellbeing

### **RECOMMENDATION**

The Health and Wellbeing Board is asked to:

- Endorse the Specialist Housing, Accommodation and Support Strategy and Older People's Housing, Accommodation and Support Strategy and note they will form part of the evidence base utilised in Derbyshire's Joint Strategic Needs Assessment.
- Note the development of the Working-age Housing, Accommodation, and Support Strategy 2020-2035 and the engagement activity with district, boroughs and key other key health partners which will inform the development of the final document.

**Helen Jones**  
**Executive Director – Adult Social Care and Health**  
**Derbyshire County Council**