

Public Document Pack



Emma Alexander
Executive Director
Commissioning,
Communities and Policy
County Hall
Matlock
Derbyshire
DE4 3AG

Extension 38357
Direct Dial 01629 538357
Ask for Danny
Sunderland

PUBLIC

To: Members of Improvement and Scrutiny Committee - Places

Tuesday, 12 November 2019

Dear Councillor,

Please attend a meeting of the **Improvement and Scrutiny Committee - Places** to be held at **2.00 pm** on **Wednesday, 20 November 2019** in Committee Room 3, County Hall, Matlock, DE4 3AG, the agenda for which is set out below.

Yours faithfully,

A handwritten signature in black ink, appearing to read 'Emma Alexander'.

Emma Alexander
Executive Director
Commissioning, Communities and Policy

A G E N D A

PART I - NON-EXEMPT ITEMS

1. Apologies for absence
To receive apologies for absence (if any)
2. Declarations of interest
To receive declarations of interest (if any)

3. Minutes (Pages 1 - 4)

To confirm the non-exempt minutes of the meeting of the Improvement and Scrutiny Committee – Places held on 24 July 2019

4. Public Questions (30 minute maximum in total) (Pages 5 - 6)

(Questions may be submitted to be answered by the Scrutiny Committee, or Council officers who are attending the meeting as witnesses, on any item that is within the scope of the Committee. Please see the procedure for the submission of questions at the end of this agenda)

5. Business Support for the Tourism Sector (Pages 7 - 8)

6. Thriving Communities Programme (Pages 9 - 12)

7. Review of Voluntary Community Sector Funding (Pages 13 - 16)

PUBLIC

MINUTES of a meeting of the **IMPROVEMENT AND SCRUTINY COMMITTEE – PLACES** held at County Hall, Matlock on 24 July 2019.

P R E S E N T

Councillor S Bull (in the Chair)

Councillors K S Athwal, D Charles, H Elliott, L Grooby, J Innes, T Kemp and P Makin.

Also in attendance were David Arnold and Michelle Spence.

Apologies for absence were submitted on behalf of Councillor E Atkins.

09/19 **MINUTES** **RESOLVED** that the Minutes of the meeting of the Committee held on 01 May 2019 be confirmed as a correct record and signed by the Chairman.

10/19 **PUBLIC QUESTIONS**

(1) Question from Judith Duvall on behalf of North Derbyshire Mineral Plan Action Group to the Committee

Will DCC respect the judgement of the most recent Written Ministerial Statement 23rd May 2019 –HCWS1586 WMS2019) which deals with the quashing of para 209a of the NPPF 2018?

North Derbyshire Communities Mineral Plan Action Group (NDCMPAG) have considered the most recent Written Ministerial Statement 23rd May 2019- HCWS1586(WMS2019) which deals with the quashing of para 209a of the NPPF 201. It states “This suite of policies and guidance remain material considerations in plan making and decision taking for hydrocarbon development and they should be afforded appropriate weighting as determined by the decision maker”- in relation to section 17 of the NPPF, the PPG and the WMS’s (WMS15 and WMS18).

In respect of Written Ministerial Statement 17th May 2018- HCWS690 (WMS2018).

NDCMPAG suggest no weight should be attached to it for the following reasons:

- It is repetitious of much that is already contained in WMS2015
- It directly includes Conservative party commitments made in their 2017 election manifesto
- And large parts of the WMS18 signpost how those manifesto commitments will be brought about

It does not reference any new evidence and has not been consulted upon and therefore has no validity particularly following the 'Talk Fracking' case in relation to MWS.

In relation to the 'Andrews' 1 case, it is clear that guidance is exactly that, and if a Mineral Planning Authority has taken a different approach to that contained in guidance, provided the approach has 'proper justification' there is no reason why that would not be lawful.

IT IS CALLED LOCALISM.

The question was responded to during the presentation by Officer David Arnold.

11/19 JOINT DERBYSHIRE AND DERBY MINERALS LOCAL PLAN

David Arnold, Head of Planning Services at Derbyshire County Council, gave a presentation on the Joint Derbyshire and Derby Minerals Local Plan, which his section has the statutory duty to prepare and review. He concentrated solely on process and procedure.

The objective was to provide a spatial portrait of Derby and Derbyshire's Mineral Resources and in the context of this, to explain the process, procedures and requirements for producing a new Joint Local Minerals Plan to replace the current plan, which was adopted in 2000 and to provide information on the progress of the emerging Joint Minerals Local Plan.

Derbyshire County Council is the Minerals and Waste Planning Authority and has a statutory responsibility to determine planning applications with quality outcomes for minerals and waste development. The Minerals and Waste Local Plans are being prepared jointly with Derby City Council and will cover the whole of Derbyshire, excluding land within the Peak District National Park. In terms of minerals, the new Joint Minerals Local Plan will set out a framework of policies to address future minerals supply and development in the plan area to 2035 and which will be used in taking decisions on planning applications.

The Committee were given an overview of the Minerals profile in Derby and Derbyshire. This referred to the various minerals that were sourced from within the county and distributed all over the Country. Meeting an international, national and local need, the importance of mineral working to the economy of Derbyshire was explained. It was highlighted that the county is the largest producer of aggregates in the country. The quarries within Derbyshire create a wide range of specialist employment opportunities, bringing people and investment into the county and providing work for residents.

The procedural requirements for preparing and taking local plans through to adoption are set out in legislation and government policy and guidance. The main ones influencing the Minerals Local Plan were set out to the Committee and included information on the way in which the plan is prepared, the stages involved, when consultations are carried out and with

whom. The Committee was informed that the Development Plan is the starting point for decision making on planning applications and that applications should be determined in accordance with the 'development plan'. Proposed developments that accord with an up-to date plan should be approved, and those that conflict should be refused, unless other material considerations indicate otherwise.

A summary of the work done so far on the development of the new Joint Minerals Local Plan was outlined to the Committee. This included a summary of the public consultations carried out with the most recent being "Towards a Minerals Local Plan Spring 2018" Consultation. Earlier consultation stages focused more on individual options and whereas this consultation presented an emerging draft plan document in a more coherent and strategic way so that it was possible to see how the emerging strategies and policies as a whole inter-relate to deliver sustainable minerals development over the Plan period. The next steps to take the Joint Minerals Local Plan to adoption were then set out to the Committee.

In response to the question from Judith Duvall on behalf of NDCMPAG the Head of Planning Services responded by saying that paragraph 209a and would therefore not be referred to in emerging policy development. The views of the Group in relation to Written Ministerial Statement 17 May 2018 were noted. Currently the Councils are reviewing evidence submitted to them in relation to the removal of policy 209a. The representations made by NDCMPAG have been received and they will be considered as due process requires. They were informed that during this meeting only procedure can be considered. The emerging policies and of the Plan will need to be considered by the Joint Area Committee before the consultation process can proceed.

RESOLVED to note the preparation of the Minerals Local Plan to date and the subsequent stages to be progressed in accordance with national procedure.

This page is intentionally left blank

Procedure for Public Questions at Improvement and Scrutiny Committee meetings

Members of the public who are on the Derbyshire County Council register of electors, or are Derbyshire County Council tax payers or non-domestic tax payers, may ask questions of the Improvement and Scrutiny Committees, or witnesses who are attending the meeting of the Committee. The maximum period of time for questions by the public at a Committee meeting shall be 30 minutes in total.

Order of Questions

Questions will be asked in the order they were received in accordance with the Notice of Questions requirements, except that the Chairman may group together similar questions.

Notice of Questions

A question may only be asked if notice has been given by delivering it in writing or by email to the Director of Legal Services no later than 12noon three working days before the Committee meeting (i.e. 12 noon on a Wednesday when the Committee meets on the following Monday). The notice must give the name and address of the questioner and the name of the person to whom the question is to be put.

Questions may be emailed to democratic.services@derbyshire.gov.uk

Number of Questions

At any one meeting no person may submit more than one question, and no more than one such question may be asked on behalf of one organisation about a single topic.

Scope of Questions

The Director of Legal Services may reject a question if it:

- Exceeds 200 words in length;
- is not about a matter for which the Committee has a responsibility, or does not affect Derbyshire;
- is defamatory, frivolous or offensive;
- is substantially the same as a question which has been put at a meeting of the Committee in the past six months; or
- requires the disclosure of confidential or exempt information.

Submitting Questions at the Meeting

Questions received by the deadline (see **Notice of Question** section above) will be shared with the respondent with the request for a written response to be provided by 5pm on the last working day before the meeting (i.e. 5pm on Friday before the meeting on Monday). A schedule of questions and responses will be produced and made available 30 minutes prior to the meeting (from Democratic Services Officers in the meeting room). It will not be necessary for the questions and responses to be read out at the meeting, however, the Chairman will refer to the questions and responses and invite each questioner to put forward a supplementary question.

Supplementary Question

Anyone who has put a question to the meeting may also put one supplementary question without notice to the person who has replied to his/her original question. A supplementary question must arise directly out of the original question or the reply. The Chairman may reject a supplementary question on any of the grounds detailed in the **Scope of Questions** section above.

Written Answers

The time allocated for questions by the public at each meeting will be 30 minutes. This period may be extended at the discretion of the Chairman. Any questions not answered at the end of the time allocated for questions by the public will be answered in writing. Any question that cannot be dealt with during public question time because of the non-attendance of the person to whom it was to be put, will be dealt with by a written answer.

20 NOVEMBER 2019

| Business Support for the Tourism Sector – August 2019 | |
|--|--|
| Lead & Programme | Support Available |
| <p>Marketing Peak District and Derbyshire (MPDD) – Destination Marketing Organisation (DMO)</p> <p>Growing and Developing the Visitor Economy within Derbyshire (2017-19) Phase 1 (managed by MPDD)</p> <p>Delivering a World Class Visitor Economy within Derbyshire (2019-22) Phase 2 (subject to approval and to be managed by MPDD)</p> | <p>Membership Organisation</p> <p>Tourism promotion and marketing activity nationally and internationally to enable growth within the visitor economy. MPDD engages directly with national bodies such as Visit Britain and Visit England.</p> <p>ERDF supported business support programme of activity/training to support the visitor economy.</p> <p>Extension to ERDF Phase 1 scheme providing business support to the sector including a new Small Business Grants Programme offering grants of up to £10k focusing on job creation and opening new markets</p> |
| <p>Derbyshire Culture, Heritage and Tourism Board (CHAT)</p> | <p>Strategic Direction and Support to ensure the sector delivers a high quality product for the visitor.</p> <p>The CHAT Action Plan seeks to deliver key interventions across a range of key themes:</p> <ul style="list-style-type: none"> • Access • Accommodation • Assets/Attractions • Workforce |
| <p>D2N2 Growth Hub https://www.d2n2growthhub.co.uk/</p> | <p>The single point of access for business advice and support to SMES across the LEP area providing information, diagnosis and brokerage. Available to all sectors including Visitor Economy.</p> <p>Growth Hub Phase 2 recently launched including:</p> <ul style="list-style-type: none"> • Business Grants scheme : Capital and Revenue - £4,000 - £20,000 • Extended Local Services including dedicated Derbyshire Economic Partnership (DEP) Business Advisor (via DCC) |

| | |
|--|--|
| East Midlands Chamber of Commerce (EMC) https://www.emc-dnl.co.uk/ | Membership Organisation Information and Advice to members and non-members alike. EMC is the accountable body for MPDD. |
| Federation of Small Businesses (FSB) https://www.fsb.org.uk/ | Membership Organisation Information and Advice specifically for firms employing less than 10 people. The FSB website includes a useful "Resource Hub" |
| Food and Drink Forum https://www.foodanddrinkforum.co.uk/public/ | Membership Organisation Information and Advice to Food & Drink sector including access to funding, premises management, training/events and technical support. |
| D2N2 Growth and Innovation Programme (ERDF funded programme delivered in partnership by DCC/Derby City Council/EMB) Derby Enterprise Growth Fund D2 Enterprise Growth Fund Invest to Grow (delivered through Derby University) | Loans and Grants predominantly in the Travel to Work Area of Derby. 30% intervention minimum £20,00 grant/loan Capital Grants minimum £20,000 Grant – currently closed Business to Business capital investment £15,000 - £250,000 loan and grant |
| Derwent Valley Mills Great Place Scheme: Vital Valley (available in the DVMWHS) | The £1.285m scheme pilots new approaches that enable cultural and community groups including businesses to work more closely together and to place heritage at the heart of communities. |
| D2 Business Starter Programme (funded by Derbyshire CC and Derby CC and delivered by EMC) | Final Cohort May 2019. Programme of training events and support specifically to pre-starts and budding entrepreneurs. Ongoing funding being sought. |
| DCMS - Gigabit Broadband Voucher Scheme Better Broadband Voucher Scheme | £2,500 towards connection costs for SME £350 for speeds of less than 2 mbps |
| National Apprenticeship Service | National Apprenticeship Grant - £1,500 |
| Nottingham Business Venture/ERDF | Grants for Enterprise - £1,000 - £2,500 Revenue and Capital grant for SME's – 25% intervention |
| Princes Trust Start Up Programme | 18 -30 year olds- business support development, followed by a loan request to start up a business any sector. |

DERBYSHIRE COUNTY COUNCIL

IMPROVEMENT AND SCRUTINY COMMITTEE – PLACES

20 November 2019

THRIVING COMMUNITIES – PROGRESS AND MAINSTREAMING INTO NEW COMMUNITIES

1. Purpose of the report

To provide an update on progress in developing the Thriving Communities approach across the Council and on plans for expanding and mainstreaming into new communities.

2. Information and Analysis

The Council Plan outlines the authority's ambitions to transform the relationship between the council and local communities through its Thriving Communities approach. Since 2013, the Council has been working closely with local people and staff in five communities, to co-design ways of working to mobilise both the system and Derbyshire's communities. What began as a collective cross-agency investigation into the difficulties faced by families with complex needs in the most disadvantaged communities, has grown into a whole-system programme of cultural change for public services which is attracting national attention.

Progress in developing the Thriving Communities model

Between February and July 2019, an acceleration programme was undertaken in Shirebrook, to refine the Thriving Communities model and assess the organisational conditions necessary to mainstream the approach into new areas. The work has involved:

- Local staff working flexible as a 'Connected Team' alongside local people to work in a truly human, place-based and aspirational way for Shirebrook and its people
- A group of staff undertaking an intensive adaptive leadership programme called 'Leading with Communities'
- Development work within the system to unblock challenges in achieving three key priorities
 - Preventing people from hitting crisis
 - Unlocking community potential
 - Building aspirations, employment and skills.

The acceleration period has enabled the authority to assess the value (for both local people and staff) of the alternative ways of working in local communities. However, evaluation of the work undertaken in Shirebrook has revealed that Thriving Communities ways of working currently happen only when staff are enabled to work creatively, often outside of existing roles and across organisational boundaries.

Programme of work

Leadership development and capabilities, alignment of organisational structures and the continuation of growing the Thriving Communities model within communities is being supported by a delivery partner Worldwide International Global Solutions (WIGS), who have been working with the Council since the inception of this work.

A **Guidebook for Thriving Communities** is currently in production, which will support staff, Elected Members and partners in utilising and embedding council-wide delivery of the approach. This guide (and associated resources) will include:

- **A Diagnostic Tool** – to gather collective insight about community need and aspiration, selecting new communities in which to roll out the programme of work and assess their readiness
- **Thriving Communities Model and Ways of Working** – to help staff in communities to work in self-managed ways for the benefit of local people and the places where they live, and for the system to create the conditions for this to happen (not stand in its way)
- **Capture Tools** - to record local insights and dynamically share rich, in-depth stories from communities in order to make better decisions
- **An Evaluation Framework and Tool** - to help ‘measure what matters’ and inform future investment decisions that bring about the greatest public value. The development of this framework is being led by an evaluation partner DAS (Decision Analysis Services Ltd).

This package of tools, which have been co-designed and informed by all the development work undertaken to date, will enable the Council to roll out the approach, track progress, monitor the successful implementation of ways of working and evidence actual and projected cost savings as a result of reduced demand for high cost services.

It is anticipated that a first version of this guidebook (and key resources) will be available for the new year. This will coincide with the selection of eight new areas in which to undertake the next phase of Thriving Communities work.

Alongside the ongoing practical application of the model in local areas, the next few months will also see a programme of Leadership Development taking place, including the Council's Corporate Management Team and Cabinet in order to ensure the organisational conditions are in place to fully support a county wide roll out. The new areas will come on stream and implement the approach by April 2020.

2. Officer Recommendation

The Committee is requested to:

1. Note progress in developing the Thriving Communities programme and plans to embed the approach over the coming months.

Emma Alexander
Executive Director for Commissioning, Communities and Policy
Derbyshire County Council

This page is intentionally left blank

DERBYSHIRE COUNTY COUNCIL

IMPROVEMENT AND SCRUTINY COMMITTEE – PLACES

20 November 2019

VOLUNTARY AND COMMUNITY SECTOR GRANTS REVIEW

1. Purpose of the report

To provide an update on the Council's review of voluntary and sector grant funding review to facilitate discussions about the approach, progress and direction of travel.

2. Information and Analysis

On 28 February 2019, Cabinet agreed plans to undertake a council wide review of VCS grants. It was agreed that the review would:

- Consider all grants provided by the Council to VCS organisations in Derbyshire and subsequently develop a coordinated and consistent council wide approach to allocate future resources
- Consider the support provided by the Council to VCS infrastructure organisations across Derbyshire, in collaboration with partners, and develop a new model for allocating funding moving forward which supports the Council's ambitions and priorities.

Derbyshire's communities are better places to live thanks to the commitment of local people who care for each other, run local clubs and events and are passionate about improving where they live. Much of this activity takes place within the VCS across the county by local people responding to community needs. It is important the Council ensures that the VCS in this context continues to thrive and a key part of this will be improving the existing approach to funding the sector.

Since February 2019, the Council has undertaken a review of the grants currently provided to voluntary and community sector organisations. This has established a baseline and a shared understanding of current grant funding approaches across the Council and the current VCS infrastructure landscape in Derbyshire. A proposal for the future delivery of VCS infrastructure support, is now in development.

Work to undertake and complete the review will take place over the next twelve months with a number of key identified milestones. The proposed end date for completion and implementation of the infrastructure review is August 2020, with the wider grants funding review expected to be completed and implemented by September 2020.

2.1 Infrastructure proposal

Over the past eight months, work to identify the support provided to the sector by VCS infrastructure organisations has taken place with partners and the infrastructure organisations themselves. There is no current 'framework' for VCS infrastructure or a shared understanding across the Council or partners about the role of infrastructure organisations. The review therefore provides the opportunity to set out what the Council wants from infrastructure providers moving forward.

The Council wants to ensure that the VCS in Derbyshire is supported to grow and thrive. To achieve this it is proposed that the Council commits to the following principles in its approach to developing and delivering infrastructure support moving forward:

- **Valued** – Infrastructure providers play a vital role supporting the VCS to allow communities to support themselves and meet the specific needs of local people
- **Sustainable** – The Council understands that its funding approach needs to offer greater sustainability to provider organisations, which includes certainty regarding future funding commitments
- **Transparent** – It must be made clear which organisations the Council funds for infrastructure support and what outcomes have been achieved for the Council's investment
- **Local** – The VCS works best when it is local and at the heart of communities. Any provision of support needs to reflect this
- **Proportional** – What the Council requires of infrastructure organisations will be commensurate to the level of funding provided
- **Outcome driven** – Infrastructure investment will focus on outcomes rather than how support is delivered
- **Fair** – Infrastructure funding needs to be fairly distributed throughout the county to ensure that community organisations receive an equitable offer of support regardless of their location
- **Independent** – The Council recognises the independence of the voluntary and community sector.

These principles have been developed following analysis of engagement and discussions with officers at the Council, current infrastructure providers and partner organisations which identified common themes and current challenges.

There will be a 12 week period of consultation on draft infrastructure proposals, which is required under the current Derbyshire Compact with the VCS. During this time there will be a series of consultations with key stakeholders.

2.2 VCS Grant Funding Framework

Over the past eight months, a review into how the Council currently provides grant funding to the VCS has been completed. This has resulted in the production of a detailed list of grant programmes and individual grants to voluntary and community sector organisations in Derbyshire. It is recognised that other public sector organisations in Derbyshire make a considerable contribution to the funding available for the VCS as well as having substantial experience and expertise working with the sector.

The Council's ambition is to develop a new approach to grants funding, which will lead to a fundamental change in the way in which grants across the organisation are currently administered. It is proposed that any new standards for awarding grants take an outcomes based approach to ensure that future investment supports the Council's strategic priorities moving forward.

Further work on the development of this approach will be taking place over forthcoming months as part of the review process. Work on the development of grants criteria which focus on outcomes rather than inputs will also be taking place. The change of emphasis from inputs (funding) to outcomes (impact) is significant and will require a change of mind-set from the way that grants are currently distributed, monitored and reviewed.

2.3 Next Steps

Ensuring that the Council continues to progress the work at pace and meet the identified milestones is vital. Due to time pressures and the complex nature of the work, a number of the key steps identified above are being undertaken concurrently.

3. Officer Recommendation

The Committee is requested to:

1. Note progress made on the review of the Council's voluntary and community sector grants.

Emma Alexander and Helen Jones
Executive Director for Commissioning, Communities and Policy and
Executive Director for Adult Social Care and Health
Derbyshire County Council

This page is intentionally left blank